

Message Text

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FM AMEMBASSY SANTIAGO
TO SECSTATE WASHDC 7893

S E C R E T SECTION 1 OF 2 SANTIAGO 0469

FOR ASSISTANT SECRETARY TODMAN

E.O. 11652: GDS
TAGS: CI
SUBJECT: US GOALS AND OBJECTIVES IN CHILE

REF: STATE 291277

I. INTRODUCTION.

1. THE ORIGINAL CONCEPT OF THE "U.S. GOALS AND OBJECTIVES" PAPER AS EXPLAINED TO ME WAS THAT IT WOULD SERVE AS A PRIORITY GUIDE FOR AMBASSADORS. THE INITIAL "STATEMENT OF U.S. GOALS AND OBJECTIVES IN CHILE" (STATE 295616) WAS DRAFTED ON THIS BASIS.

2. AS OUTLINED IN REFTEL AND AS FURTHER AMPLIFIED BY ASSISTANT SECRETARY TODMAN IN HIS LETTER TO AMBASSORS OF DEC. 16, 1977, THE U.S. GOALS AND OBJECTIVES STATEMENT IS NOW TO BE USED AS THE MAJOR POLICY DOCUMENT FOR THE U.S. IN A GIVEN COUNTRY -- REPLACING THE CASP AND PARM. UNDER THESE CIRCUMSTANCES MY STAFF AND MYSELF HAVE REVIEWED OUR GOALS AND OBJECTIVES STATEMENT AND

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PROPOSE THAT IT BE CHANGED TO READ AS OUTLINED IN PARA II BELOW.

II. U.S. GOALS AND OBJECTIVES IN CHILE.

1. CONTINUED IMPROVEMENT IN THE OBSERVANCE OF HUMAN RIGHTS BY THE GOVERNMENT OF CHILE (GOC) WITH

EMPHASIS ON THE ELIMINATION OF GROSS VIOLATIONS.

-- RESPECT FOR, AND PROTECTION OF, THE PHYSICAL INTEGRITY OF THE PERSON.

-- GOC RELEASE OF THE REMAINING 200 POLITICAL PRISONERS.

-- AGREEMENT BY THE GOC TO PERMIT VISIT OF UN AND OAS OFFICIALS TO OBSERVE HUMAN RIGHTS SITUATION.

2. MODIFICATION OF CHILE'S INSTITUTIONAL STRUCTURE TO MAKE ABUSIVE HUMAN RIGHTS PRACTICES LESS LIKELY.

-- REDUCTION OR ELIMINATION OF THE LEGAL STATE OF SIEGE (OR EMERGENCY) TO THE POINT AT WHICH FULL ACCESS TO CIVILIAN COURTS AND DUE PROCESS ARE REESTABLISHED.

-- RATIFICATION BY THE GOC OF THE INTERAMERICAN CONVENTION ON HUMAN RIGHTS.

3. THE PEACEFUL RETURN OF THE GOC TO CIVILIAN, CONSTITUTIONAL, DEMOCRATIC GOVERNMENT.

-- ACCELERATION OF THE PRESENT SCHEDULE FOR TRANSITION.

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-- PARTICIPATION OF DEMOCRATIC ELEMENTS IN THE PLITICAL SECTOR AND THE LABOR MOVEMENT IN DETERMINING THE STRUCTURE OF THE FUTURE GOVERNMENT AND POLITICAL PROCESS.

-- RESTORATION OF THE FREEDOMS OF PETITION, PRESS AND ASSEMBLY.

4. REDUCTION OF REGIONAL TENSIONS.

-- AVOIDANCE OF A CONFLICT WITH PERU OR ARGENTINA PROVOKED BY FEAR OR MISCALCULATION.

-- CONTINUATION OF GOC DISCUSSIONS WITH BOLIVIA AND PERU TO IMPROVE LONG-STANDING PROBLEM OF BOLIVIAN ACCESS TO THE SEA, AND WITH ARGENTINA TO RESOLVE BORDER AND MARITIME PROBLEMS IN THE CAPE HORN AREA.

-- ADOPTION OF CONVENTIONAL ARMS RESTRAINTS POLICY BY CHILE. (PARI PASSU WITH SIMILAR STEPS BY OTHER COUNTRIES IN THE REGION).

5. ENCOURAGEMENT OF BALANCED GOC ECONOMIC RECOVERY.

-- CONTINUED GOC ECONOMIC RECOVERY.

-- LOWER UNEMPLOYMENT AND MORE EQUITABLE INCOME DISTRIBUTION.

-- MAINTENANCE OF GOC POLICY OF RESPONSIBLE DEBT MANAGEMENT, INCLUDING THE ORDERLY LIQUIDATION OF OUTSTANDING DEBT AND EXPROPRIATION PAYMENTS DUE TO THE U.S.

6. MAINTENANCE OF U.S. COMMERCIAL INTERESTS.

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-- INCREASED U.S. EXPORTS TO CHILE.

-- ACCESS TO THE CHILEAN MARKET ON FAVORABLE TERMS FOR U.S. BUSINESS AND INVESTMENT.

-- SUPPORT FOR SUCH U.S. MINERALS INVESTMENT AS WILL INCREASE THE WORLD SUPPLY OF STRATEGIC RAW MATERIALS AT REASONABLE PRICES.

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S E C R E T SECTION 2 OF 2 SANTIAGO 0469

FOR ASSISTANT SECRETARY TODMAN

7. CHILEAN ADHERENCE TO NPT AND IMPLEMENTATION OF
THE TREATY OF TLAZELOLCO.

8. CONTINUED CHILEAN COOPERATION IN SUPPRESSING
NARCOTICS TRAFFIC.

9. CONTINUED COOPERATION BY GOC WITH USG ON
INTERNATIONAL POLITICAL AND ECONOMIC ISSUES.

-- MAINTENANCE OF GOC POSITIONS BASED ON ITS
OWN ECONOMIC INTERESTS RATHER THAN THE CONCEPT OF
LATIN AMERICAN, THIRD WORLD OR G-77 SOLIDARITY.

-- MAINTENANCE BY GOC OF ITS MODERATE POSITION
ON LAW OF THE SEA MATTERS.

-- GOC SUPPORT FOR U.S. POSITION ON COPPER AND
OTHER INTERNATIONAL COMMODITY AGREEMENTS.

10. PROMOTION OF CULTURAL AND EDUCATIONAL EXCHANGE,
BOTH IN TERMS OF THE BROAD PEOPLE-TO-PEOPLE CONCEPT AND
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TO PROMOTE THE ABOVE STATED POLICY GOALS AND OBJECTIVES.

III. EXPLANATION OF REASONS FOR PROPOSED CHANGES IN U.S.
GOALS AND OBJECTIVES.

1. MOST OF THE CHANGED LANGUAGE IN THE U.S. GOALS
AND OBJECTIVES STATEMENT FOR CHILE WE ARE PROPOSING IS
DESIGNED TO MAKE THE DISTINCTION BETWEEN GOALS AND OB-
JECTIVES AND COURSES OF ACTION OR TACTICS. ACCORDINGLY, WE
HAVE ELIMINATED THE HORTATORY VERBS ("INDUCE" AND "URGE")
AND TACTICAL APPROACHES ("COOR AND CORRECT") FROM THE
GOALS AND OBJECTIVES STATEMENT. THE PURPOSE IS TO AVOID
BLURRING THE LINES BETWEEN STATED OBJECTIVES AND THE
METHODS AND TACTICS OF ACHIEVING THOSE OBJECTIVES. AS
REQUIRED BY REFTEL, A DISCUSSION OF HOW OUR GOALS AND
OBJECTIVES ARE TO BE ACHIEVED WILL BE THE SUBJECT OF A
SEPARATE CABLE.

2. IN ADDITION, SOME OF THE GOALS AND OBJECTIVES
ORIGINALLY LISTED IN STATE 295616 HAVE BEEN ACHIEVED OR
OVERTAKEN BY EVENTS. FOR INSTANCE, THE GOC HAS ALREADY
SUPPORTED THE ESTABLISHMENT OF A UN HIGH COMMISSION ON
HUMAN RIGHTS (GOAL ACHIEVED) AND AGREED THAT THE '72
AMENDING PROTOCOL MAKES POSSIBLE THE APPLICATION OF THE

EXISTING EXTRADITION TREATY TO NARCOTICS VIOLATORS FROM
CHILE (THIS REMOVES THE URGENCY FOR SIGNATURE OF A NEW
EXTRADITION TREATY WITH CHILE).

3. FINALLY, THE GOALS WHICH SEEMED TO US IN CONFLICT
WITH OUR OVERALL POLICY STANCE WERE ELIMINATED. SPECIFI-
CALLY, THE NEGOTIATION OF A MAPPING AGREEMENT FOR
SOUTHERN CHILE CONFLICTS WITH OUR COOL/CORRECT STANCE
AND PURSUIT OF HUMAN RIGHTS OBJECTIVES.

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